



**Snyderville Basin Special Recreation District
Board Meeting Minutes**

Thursday, September 12, 2024

Board Room – Trailside Park | 5715 Trailside Drive | Park City, Utah
Virtual Meeting via Zoom | Meeting ID: 870 3315 9879

1 **Board Members in Attendance:** Nate Brown, Ryan Bruce, Ben Castro, Brandi Connolly, Larry
2 Moffitt, and Carrie Westberg. Board members participated electronically via Zoom or at the
3 anchor location.

4
5 **Absent:** Amanda Singer.

6
7 **Staff Present:** Lily Chirico, Phares Gines, Dana Jones, Ben Liegert, Brad Rogers, Matt
8 Wagoner. Staff participated electronically via Zoom or at the anchor location. David Thomas,
9 Chief Civil Deputy for Summit County was also present.

10
11 **Attending Guests:** None.

12
13 **CALL TO ORDER AND PUBLIC INPUT**

14 The meeting of September 12, 2024, was called to order by Chair Connolly at 6:02pm.

15
16 There was no public input given.

17
18 Chair Connolly closed public input at 6:02pm.

19
20 **DISCUSSION AND POSSIBLE APPROVAL OF MINUTES FROM 8/8/2024**

21 Board members received draft minutes from the 8/8/2024 Board meeting in their Board packet
22 prior to the meeting.

23
24 A quorum was not present to approve the August meeting minutes. Draft minutes will be posted
25 in the interim.

26
27 **DISCUSSION AND POSSIBLE APPROVAL OF PRIOR MONTH'S EXPENDITURES**

28 Board members received the prior month's expenditures in their Board packet prior to the
29 meeting.

30
31 **MOTION:** To approve the prior month's expenditures. [CASTRO/BRUCE] All in favor: Brown,
32 Bruce, Castro, Connolly, Moffitt, Westberg. Opposed: None. Abstain: None. Absent: Singer.
33 Motion carries.

34
35 **UPDATE OF 2024 RECREATION, ARTS, AND PARKS (RAP TAX) POTENTIAL**
36 **GRANT PROJECTS**

37 Board members received a staff report from Alex Bedrosian in their Board packet prior to the
38 meeting.

39
40 Wagoner shared that Staff are constantly exploring opportunities to secure additional funding
41 through grants to reduce the reliance on taxpayer dollars. Wagoner explained that efforts are

42 currently focused on the Recreation, Arts, and Parks Grant (RAP Tax), which Staff believes best
43 align with planned upcoming projects and purchases. Wagoner then listed the planned RAP Tax
44 Grant submissions and their justifications.

45
46 The Fieldhouse locker room and pool entry redesign project is part of the larger Fieldhouse front
47 desk renovation. RAP Tax Grant funding would be used to comply with recently enacted HB257
48 by redirecting traffic for additional pool access.

49
50 Wagoner noted the staff report listed the Trailside Skatepark redesign as the 2nd application, but it
51 will be replaced with a request for funding to purchase a chlorine generator for The Fieldhouse
52 pool.

53
54 Next, a grant application is planned for funding to resurface the Willow Creek Park pickleball
55 and tennis courts. With high community use, Wagoner believes this will make a compelling
56 request. Staff are also requesting grant funding for the East Canyon Creek trailhead expansion
57 project, which is scheduled to begin in 2025.

58
59 Lastly, a RAP Tax Grant submission is planned for new UTV Snow Tracks and Drag Groomer
60 attachments. The District previously received grant funding to purchase a new UTV, and this
61 funding would be used to outfit the machine for winter use.

62
63 Westberg asked if the Trailside Skatepark redesign would be kept on a list of future projects.
64 Wagoner said the amenity is aging and Staff plan to push the project one year. It will be a larger-
65 scale construction project with the potential addition of in-ground features. Wagoner added that
66 the District plans to expand the Trailside upper parking lot prior to replacing amenities.

67
68 Chair Connolly asked about the Willow Creek Park pond lining project and noted that the pond's
69 surroundings look worn. Wagoner said the project is budgeted for and Staff is working with a
70 contractor to do a water circulation project to increase water clarity. With some obstacles to work
71 through before replacing the pond liner, Wagoner said it would not be a compelling grant
72 application at this time.

73
74 Bruce and Wagoner discussed the application timeline. RAP Tax Grant applications are due by
75 the end of September with awards announced by the end of 2024. This allows time for Staff to
76 apply for other grants should projects not receive funding. Wagoner and Jones reminded the
77 Board that these projects were selected as best fitting the RAP Tax Grant guidelines, but other
78 grants have been identified as potential funding sources for additional projects. Staff will prepare
79 a full list of intended grants and their corresponding potential projects. Castro noted many grant
80 applications open in January and encouraged Staff to ask for funding for a large variety of
81 projects.

82
83 Chair Connolly suggested the District look at grant opportunities for trail maintenance projects
84 and use tourism data to show wide public benefit. Castro recommended using data from the
85 Summit County Bike Share program in support for trail resurfacing grant funding. Chair
86 Connolly wondered if the chlorine generator application would be seen as driving tourism

87 compared to trail projects. Jones said South Summit was awarded a RAP Tax Grant for its
88 chlorine generator purchase.

89

90 **DISCUSSION OF TIMELINE AND ASSUMPTIONS FOR 2025 BUDGETS**

91 Board members received a staff report from Dana Jones in their Board packet prior to the
92 meeting.

93

94 Jones shared the proposed budget calendar as it relates to the 2025 budget, including dates of
95 scheduled Board Meetings, a proposed special Board Meeting, and proposed County Council
96 meetings. The District is tentatively scheduled on the County Council's agenda for November 6
97 and December 4, 2024.

98

99 Jones explained Staff have been working for six weeks to prepare the 2025 budget. This includes
100 budget workshops and aligning projects and programs with the Strategic Plan. Jones plans to
101 match 2025 Fieldhouse revenue with the expected 2024 revenue, and noted Staff has seen
102 success with partnership programs.

103

104 The District is exploring adding part-time benefitted positions in Marketing and Accounting in
105 2025, and planning for a 3% COLA which aligns with the other Special Districts. Moffitt asked
106 about the County's COLA proposal. Rogers believes it is budgeting for a 3.3% COLA. Staff are
107 also increasing the capital replacement budget due to aging facilities within the District. Board
108 members will see draft budgets by October 1.

109

110 Brown asked for further explanation of the proposed part-time benefitted positions. Jones said
111 part-time benefitted employees would receive the same health benefits as those of full-time
112 employees but would work 30 hours per week instead of the traditional 40. Discussion followed
113 between Board and Staff on who would be attracted to these types of positions, the cost savings
114 of part-time benefitted versus full-time benefitted positions, ACA guidelines, and future growth.
115 Chair Connolly requested a cost-benefit analysis of a part-time benefitted position. Jones noted a
116 tighter budget is slated for 2025.

117

118 As part of the budget presentation, Chair Connolly would like to see the Strategic Plan and Trails
119 and Open Space Plan items that are being addressed in the 2025 budget, along with key
120 performance indicators.

121

122 **REVIEW OF PROPOSED CHANGES TO PERSONNEL AND OPERATIONS POLICY**
123 **MANUAL AND GOVERNANCE AND FINANCE POLICY MANUAL**

124 Board members received a staff report from Brad Rogers and Dana Jones along with a redline
125 document showing adjustments for review in their Board packet prior to the meeting.

126

127 Jones explained that these proposed policy changes are part of the larger 2024 project to review
128 and streamline the District's policy manuals. Current changes for review include additional
129 adjustments and formatting edits to the newly consolidated Personnel & Operations Policy
130 Manual. Chair Connolly added that changes were also made to the Governance sections,
131 however they were not shared prior to the meeting. Jones said all adjustments will be sent to
132 David Thomas for review, then returned to the Board for approval to forward to County Council.

133
134 Chair Connolly suggested Jones ask the County Council how the upcoming meeting should be
135 noticed.
136
137 Castro noted difficulty in determining which edits are proposed changes versus consolidation of
138 current policy. Within the staff report, Chair Connolly would like to see a description of
139 substantive changes for each section and call out which edits are new versus simply
140 consolidation.
141
142 Bruce supported the changes to the Disciplinary Procedures, and confirmed the Grievance and
143 Appeals procedure was a new addition but not a new policy. Bruce then provided feedback for
144 the ADA/ADAA Reasonable Accommodation section including a recommendation that the ADA
145 Intake form be inclusive of the Pregnant Workers Fairness Act, for ADA accommodations and
146 forms to go through a single person such as the Business Manager rather than multiple Staff
147 members, and lastly suggested reconsideration of requesting HIPPA disclosure authorizations
148 from employees, noting concern of Staff requesting medical records of other employees.
149
150 Castro expressed concern in the number of sections needing review by County Council. Chair
151 Connolly said County Council was okay with one update rather than multiple requests and
152 reminded Board and Staff to give Council ample time to review the changes. Castro then asked
153 about the timeline for County Council to review and approve and Chair Connolly said they are
154 meeting to discuss this with the County Council Chair next week.
155
156 Brown would like to see comments added explaining why certain changes were made.
157
158 Board members can send additional feedback regarding policies to Brown and Jones.
159
160 Jones commended Rogers and his staff for their formatting efforts. Rogers added some sections,
161 such as the ADA Policy, had to be written from scratch as there was no comprehensive County
162 policy to work from. Moffitt asked about the writing process. Rogers said they looked at
163 surrounding municipalities and took inspiration from Salt Lake County. Discussion followed on
164 the use of calendar days versus business days to define timelines.
165
166 Chair Connolly asked if Managers gave feedback on progressive discipline within the
167 Disciplinary Procedures section. Rogers said recent internal situations informed both the
168 Disciplinary Procedures and ADA sections.
169
DISTRICT FACILITY PLANNING UPDATE
170
171 Wagoner shared an update on the planning process for future Basin Recreation facilities. The
172 District's highest priorities for expansion have been a new maintenance facility and additional
173 office space. Staff were hopeful that these facilities would be built within phase one of
174 construction at Silver Creek Village, however based on recent meetings with the Summit County
175 Planning Commission and County Staff, development of the Silver Creek Village site may take
176 longer than anticipated.
177

178 Wagoner added that Staff are pressed for office space and are currently working at three sites
179 including offices at Trailside Park, The Fieldhouse, and leased space in Newpark. With the re-
180 direction away from Silver Creek Village, the District is exploring all options including
181 maximizing functionality of current office and storage areas and purchasing an existing building,
182 which could be more cost effective than constructing a new site.

183

184 For a more extensive discussion, Jones and Wagoner suggested meeting during a Board retreat or
185 scheduling additional time.

186

187 Chair Connolly encouraged Wagoner to meet with the Strategic Planning Committee and think
188 about how location, size, future growth, and other factors weigh into future facilities decisions.
189 Castro suggested the District's interlocal agreements could also factor into these decisions.
190 Wagoner agreed and said they are looking at this more comprehensively as a general facilities
191 plan.

192

193 Chair Connolly provided context that the Silver Creek Village site does not have the correct
194 zoning for a maintenance facility and is not a centralized location within District amenities.

195

196 Staff and Board then discussed potential budget and permitting implications whether the District
197 chooses to build a new building or purchase an existing building.

198

199 Chair Connolly asked if there were other facilities or projects that are part of the District's
200 facility planning. Wagoner said office and maintenance space are the priority because they were
201 intended to be built at Silver Creek, but the scope could be expanded. Wagoner noted many
202 things that were intended for Silver Creek Village are possible elsewhere.

203

204 **DIRECTORS UPDATE**

205 Board members received the monthly update from District Director, Dana Jones in their Board
206 packet prior to the meeting.

207

208 Jones said Lily Chirico and the Outreach team have been working with Ross Downard to update
209 photography throughout the District for the website project and other marketing needs. Staff and
210 volunteer patrons have been featured in photos at Trailside Park, Willow Creek Park, and at The
211 Fieldhouse. Jones also shared that she has received several positive comments about the Flying
212 Dog trail. The trails team has worked diligently on side vegging that area.

213

214 Chair Connolly asked about the solar panel photos featured in the Directors Update. Liegert said
215 the panels are on The Fieldhouse and noted the District is benefitting from significant energy
216 cost savings. Chair Connolly encouraged Staff to share that information with the public. Liegert
217 is working with different companies to explore additional energy-saving incentives after
218 completing a power audit at The Fieldhouse.

219

220 Chair Connolly asked if Staff has received any feedback about the new speed limit signs along
221 transportation trails. Jones said they have not received any public feedback, but the District is
222 working with Park City Municipal, Park City Police, and the Sheriff's department to share
223 cohesive messaging and create a task force. Jones added the new Ranger Supervisor has been a

224 great addition to the District and this project. Gines said the Sheriff’s department has been very
225 responsive and willing to participate in educational opportunities, noting a productive meeting
226 earlier in the day. Anecdotally, Chair Connolly believes the speed limit signs have had a positive
227 effect. Jones said the District is also researching radar speed signs as an educational tool for trail
228 users and for Staff to capture data.

229
230 Discussion followed on how the task force will work to educate students and parents on the new
231 e-bike and speed limit regulations. Chair Connolly will share contact information of an involved
232 cohort of parents which may be a good starting place. Brown noted a visual increase in e-bikes
233 parked outside of Ecker Hill Middle School over the past few years. Chair Connolly encouraged
234 Staff and the task force to discuss innovative solutions, specifically surrounding the 14-year-old
235 age limit to ride an e-bike without supervision which is Utah State law. Moffitt noted the large
236 amount of information and media coverage the new e-bike ordinance has received.

237
238 **DISTRICT COMMITTEE UPDATES**

239 Chair Connolly requested Board Committee updates from the following:

240
241 **STANDING COMMITTEES**

242 **Audit & Policy Review:** did not meet in person, but Bruce said they worked to shorten the
243 Board governance section of the Policy and Procedures manual. Chair Connolly asked Thomas if
244 policies can reference a section of State code rather than write the entire code. Thomas said they
245 could. Additional Board member feedback on these policies can be sent to Brown and Jones.

246
247 **District Director Liaison:** Bruce said they will review the 2025 Board meeting schedule. The
248 Board does not plan to meet next August due to high scheduling conflicts, but they do plan to
249 hold two meetings in October of 2025. The committee also discussed tying all year-end reports
250 to the Strategic Plan. Castro said there was also an update regarding the strategic planning of the
251 interlocal agreement. Bruce added that the commercial use agreement is still undergoing
252 significant updates by Staff. The committee does not expect commercial use agreement changes
253 to be submitted with the rest of the policy updates.

254
255 **Parks & Facilities:** did not meet.

256
257 **Personnel:** Bruce said they reviewed the policy and procedure updates and the Aquatics Lead
258 job posting via email.

259
260 **Recreation:** Brown shared they discussed potential fee schedule adjustments regarding resident
261 and non-resident rates. Brown noted the PC MARC recently updated its fee schedules and added
262 Singer has done research of other similar districts. There is still discussion and research to be
263 done regarding potential revenue impacts and what costs, such as facility and program fees, may
264 be adjusted. Chair Connolly noted even if the revenue changes are minimal, it could provide
265 positive resident feedback.

266
267 Chair Connolly asked if Staff have investigated Utah Hockey Club youth programs. Jones said
268 the Recreation department has discussed a street hockey program but noted the PC MARC just

269 launched one. Staff will investigate if the MARC’s program is in collaboration with the Utah
270 Hockey Club.

271
272 **Strategic Planning & Interlocal Agreements:** Did not meet, but Castro shared they discussed
273 with the Director Liaison committee about interlocal agreements.

274
275 **Trails & Open Space:** Westberg shared updates including the completion of the Silver Creek
276 soft surface trail, paving of the Bitner connector path, and that construction is underway for the
277 new Run-A-Muk trailhead and trail. The new section of trail at Run-A-Muk will be wider and
278 more wheelchair accessible. Gines still plans to request a permit to add a permanent asphalt
279 surface for the trailhead instead of the soft surface that’s planned. The County engineer will help
280 with the presentation to the Planning Commission. On the Open Space side, Staff had a positive
281 meeting with Lewis Kogan, the new Executive Director at the Swaner Preserve and EcoCenter
282 and look forward to collaborating on projects. Westberg reported no update on Hi Ute, and that
283 Staff are working to build Beaver Dam Analogs, propagating plants in the Trailside Greenhouse,
284 adding fencing to the Matt Knoop Park pollinator garden, attending the Summit County Weeds
285 tour, and participating in budget discussions.

286
287 **BOARD MEMBER COMMENTS AND REVIEW OF ACTION ITEMS**
288 Castro would like additional information about the potential new Snyderville Basin Cemetery.
289 Chair Connolly suggested inviting the Cemetery District to the next Board meeting to provide an
290 update.

291
292 Moffitt complimented the line of sight this season along the McLeod Creek trail.

293
294 Chair Connolly would like to see more media coverage of some of the District’s completed
295 projects and grand opening events, along with integration of the weather hotline to the new
296 website. Brown added it would be great for Basin to be featured in the KPCW daily newsletter.
297 Chair Connolly encouraged Staff to reach out to the County’s Public Information Officer for
298 support.

299
300 Board members discussed potential dates for a Board retreat. The retreat is tentatively scheduled
301 for the evening of Thursday, November 7. Chair Connolly said they could also discuss policy
302 revisions during the retreat.

303
304 **ADJOURN**
305 At 7:45pm, Chair Connolly called for a motion to adjourn the meeting.

306
307 **MOTION:** To adjourn the meeting of September 12, 2024. [BROWN/CASTRO] All in favor:
308 Brown, Bruce, Castro, Connolly, Moffitt, Westberg. Opposed: None. Abstain: None. Absent:
309 Singer. Motion carries.

310
311 **MOTIONS:**
312 **MOTION:** To approve the prior month’s expenditures. [CASTRO/BRUCE] All in favor: Brown,
313 Bruce, Castro, Connolly, Moffitt, Westberg. Opposed: None. Abstain: None. Absent: Singer.
314 Motion carries.

315
316 **MOTION:** To adjourn the meeting of September 12, 2024. [BROWN/CASTRO] All in favor:
317 Brown, Bruce, Castro, Connolly, Moffitt, Westberg. Opposed: None. Abstain: None. Absent:
318 Singer. Motion carries.

319
320 _____
320 Minutes prepared by Lily Chirico

321
322 Clerk/Board Member Approval: _____

DRAFT